

# Macro-Financial Policy and the Evolving Role of Central Banks

Special session “Modelling Financial-Macro Interaction” - ABFER 6<sup>th</sup> Annual Conference

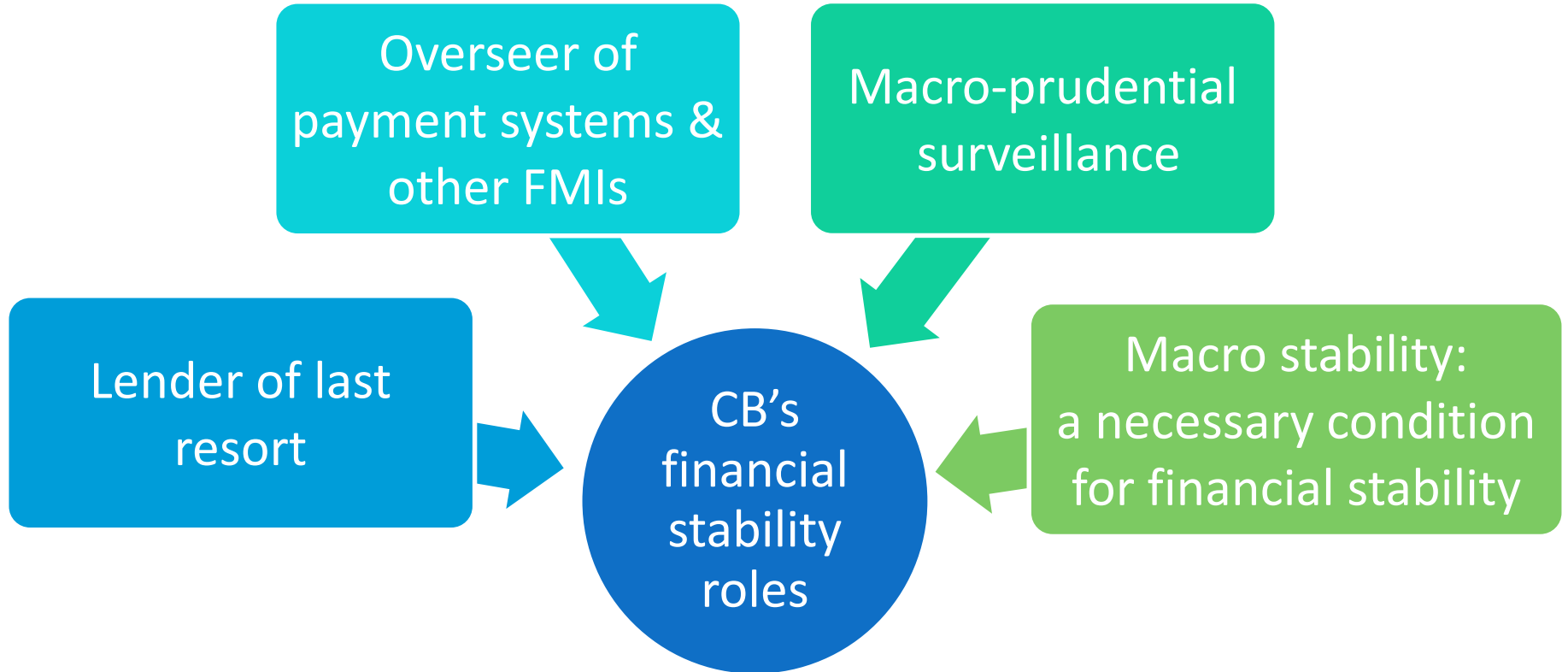
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Deputy Governor  
Bank of Canada

# Central banks have always played an important role in financial stability

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# Global financial crisis: Sparked a re-consideration of CB's role

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Financial innovation & inadequate financial regulation & supervision

Failure of financial stability regime

Global financial crisis of 2007-08

Central banks not the source, but seen as culpable.

# Re-inventing role of central banks in financial stability

## “Before crisis” role - More “reactive”

### Macroprudential surveillance

- Limited depth & transparency

### Macroprudential policy & tools

- Inadequate coordination & tools

### Lender of last resort

- ~Bagehot’s rule

## “After crisis” role - More “preventive”

### Macroprudential surveillance

- More focused, analytical & transparent

### Macroprudential policy & tools

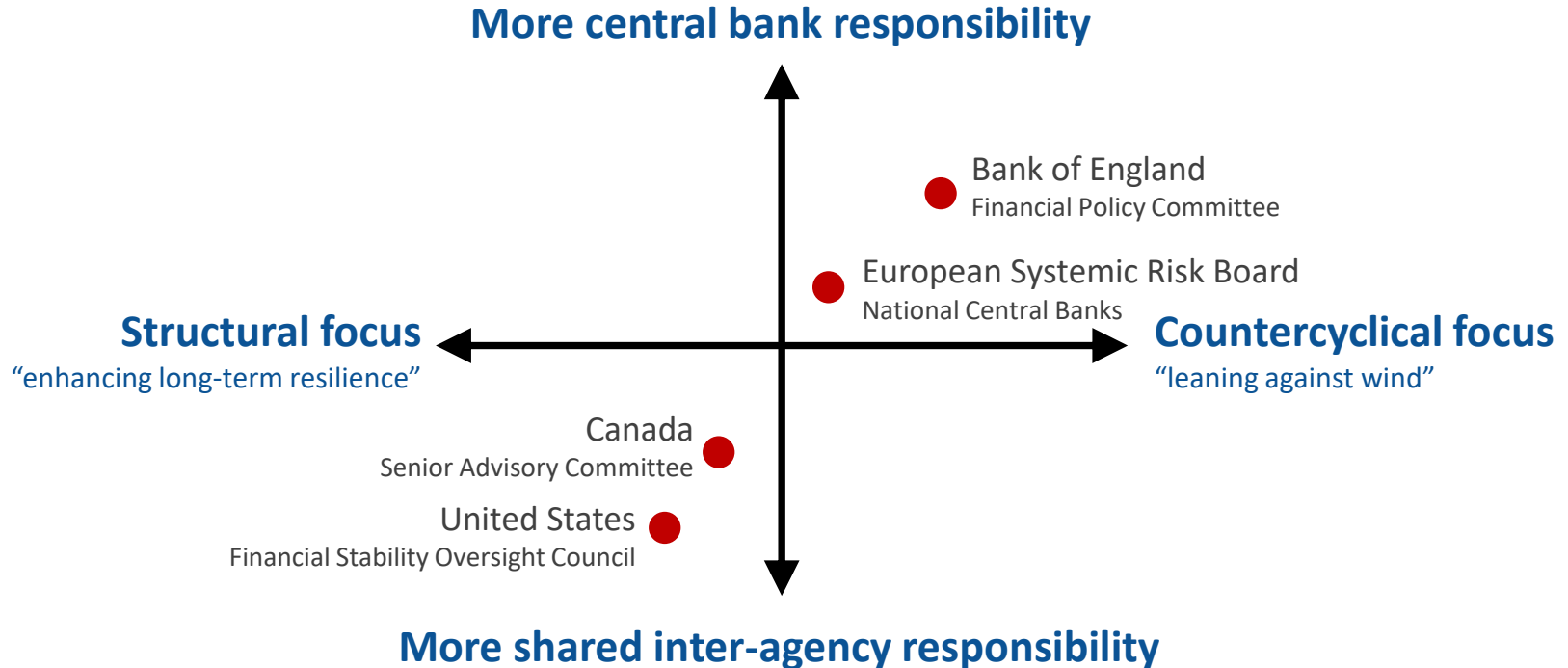
- More responsibility & coordination
- More effective tools (e.g. stress testing)

### Lender of last resort

- More facilities, eligible FIs & collateral

# Macroprudential frameworks vary across jurisdictions

## *Illustrative representation*



# Canada



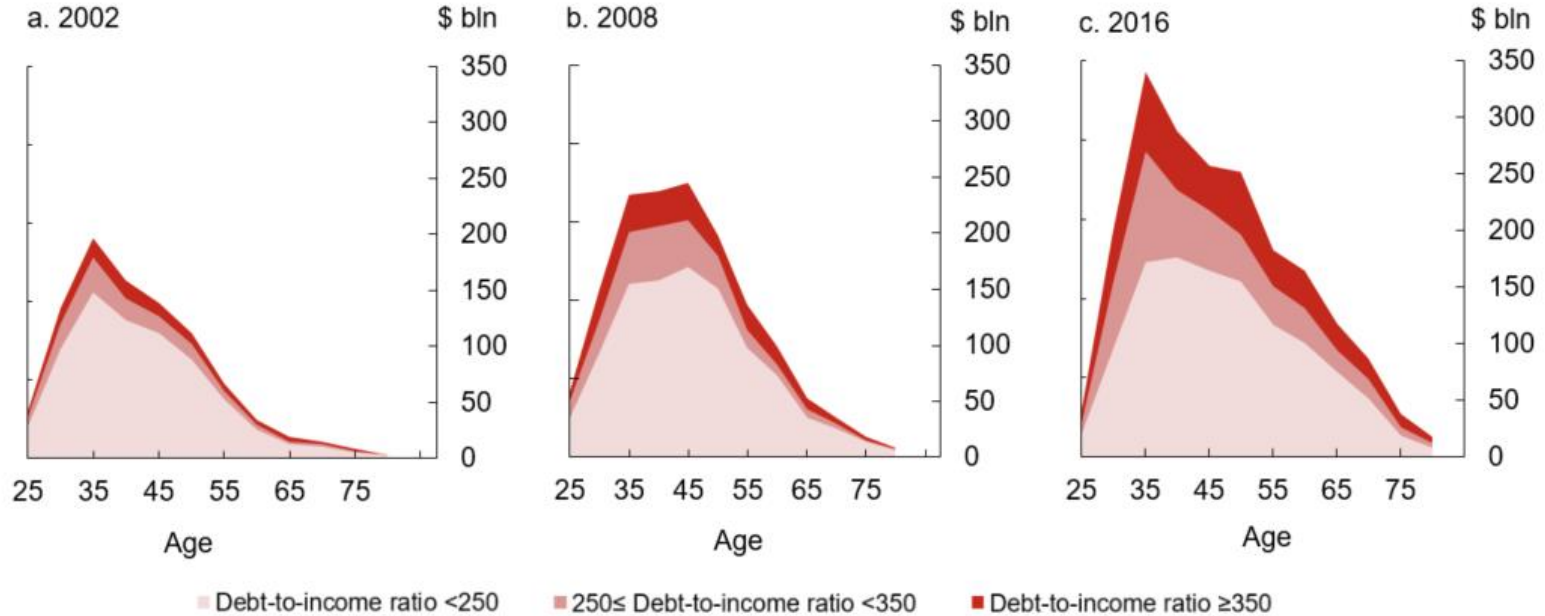
# Bank of Canada's systematic approach to assessing vulnerabilities:

## Key vulnerability: *Elevated level of household indebtedness*

		Potential Sources of Vulnerabilities			
		Leverage	Funding/Liquidity	Pricing of Risk	Opacity
Sectors	Financial sector entities	<ul style="list-style-type: none"> <li>Ratio of assets to equity</li> <li>Regulatory leverage ratio</li> </ul>	<ul style="list-style-type: none"> <li>Regulatory liquidity measures</li> <li>Ratio of loans to deposits</li> <li>Liquidity of investments</li> </ul>	<ul style="list-style-type: none"> <li>Return on equity</li> <li><b>Underwriting standards</b></li> </ul>	<ul style="list-style-type: none"> <li>Amount of risk disclosure</li> </ul>
	Shadow banking	<ul style="list-style-type: none"> <li>Ratio of assets to equity</li> </ul>	<ul style="list-style-type: none"> <li>Terms of assets and liabilities</li> </ul>	<ul style="list-style-type: none"> <li><b>Underwriting standards</b></li> <li>Haircuts</li> <li>Concentration of risk</li> </ul>	<ul style="list-style-type: none"> <li>Financial innovation (new products, new practices)</li> </ul>
	Asset markets and housing		<ul style="list-style-type: none"> <li>Market liquidity metrics (e.g. bid-ask spreads)</li> </ul>	<ul style="list-style-type: none"> <li>Asset valuations</li> <li>Implied and realized volatility</li> <li>Risk premiums</li> </ul>	<ul style="list-style-type: none"> <li>Over-the-counter trading volumes</li> </ul>
	Nonfinancial sector: - household - corporates - government	<ul style="list-style-type: none"> <li><b>Debt/credit-to-income ratios</b></li> <li><b>Debt service costs</b></li> <li><b>Composition of debt</b></li> </ul>	<ul style="list-style-type: none"> <li>Holdings of cash and liquid assets</li> </ul>		<ul style="list-style-type: none"> <li>Proportion of unlisted corporations</li> </ul>

# Household indebtedness vulnerability increasing in Canada

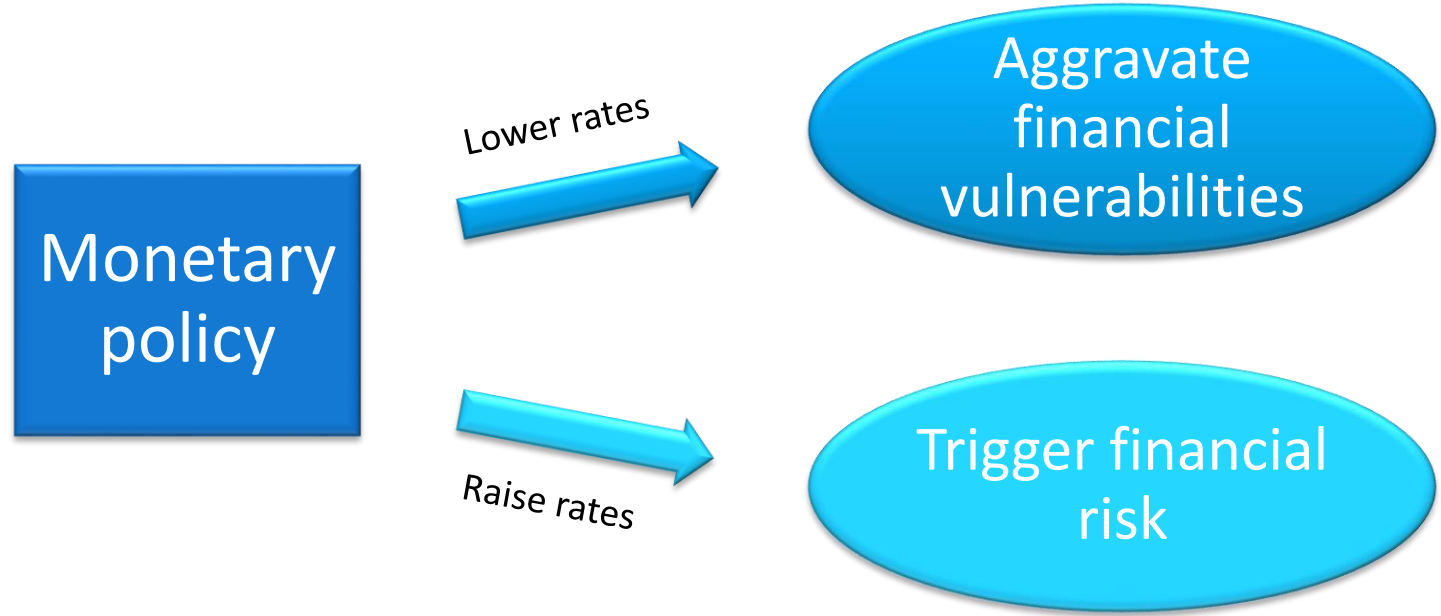
**The increase in household debt has been driven by highly indebted households under age 45**  
3-year averages in 2016 dollars



Sources: Ipsos Reid, Statistics Canada and Bank of Canada calculations



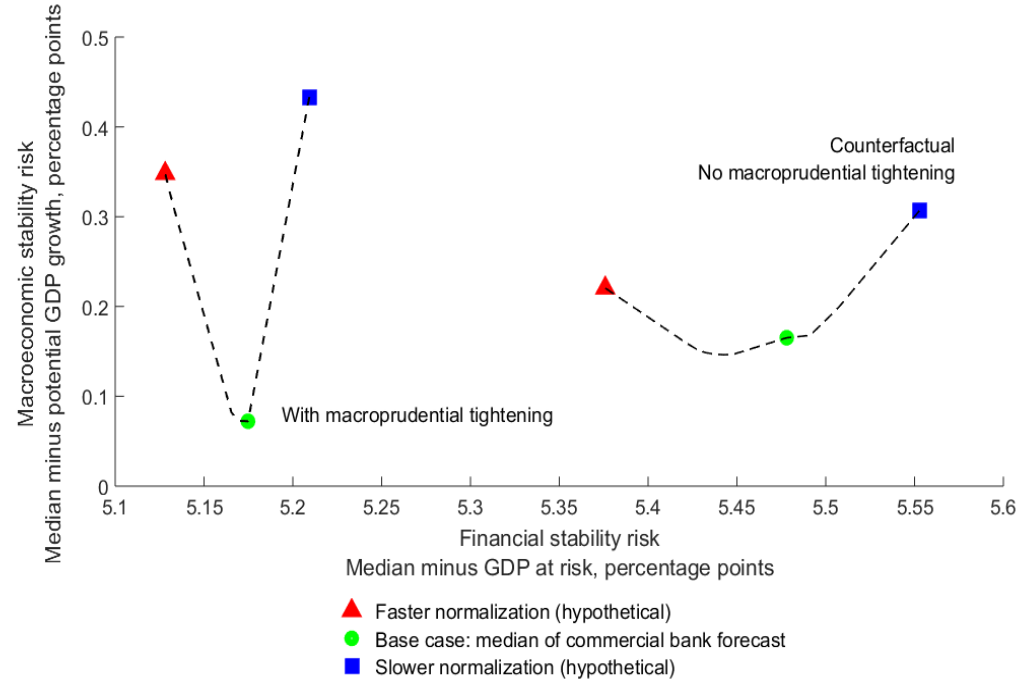
# “Low for long” scenario: Tension between monetary policy & financial stability



**Approach:** Adjust rates gradually and be flexible about horizon; use macroprudential policy to complement monetary policy

# Macroprudential policy is effective in mitigating financial stability risks

- **Policy:** Tightened mortgage underwriting requirements
  - Larger down payments
  - Shorter amortization
  - Debt service stress tests: +200bps



# Key messages

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Post GFC: Central banks taken on a more active and preventive role

Central banks are well placed for this role

- System-wide macro-financial perspective and analytic capacity

Specification of the role depends on institutional structure

- More central bank responsibility versus shared inter-agency responsibility
- Macroprudential policy: countercyclical versus through-the-cycle resilience

Monetary policy should focus on inflation objective, but have a flexible horizon