Discussion of: "Why do Publicly Listed Firms Evade Taxes? Evidence from China" (Chow, Ke, Yuan & Zhang 2017) Erin Towery 2017 ABFER Annual Conference

AGENDA

- Literature Overview & Summary/Strengths of Paper
- Determinants Models
- Research Design (Bivariate Probit)
- Income Tax & Non-income Tax Sheltering
- Additional Suggestions
- Concluding Thoughts

LITERATURE OVERVIEW

- ➤ Large and growing literature on determinants of tax avoidance
 - SHACKELFORD AND SHEVLIN [2001]; HANLON AND HEITZMAN [2010]; WILDE AND WILSON [2017]
- ➤ Tax avoidance continuum (LISOWSKY, ROBINSON AND SCHMIDT [2013]

TAX AVOIDANCE TAX AGGRESSIVENESS TAX SHELTERING

Most studies focus on tax avoidance and tax aggressiveness

Difficult to study tax sheltering because of data limitations

LITERATURE OVERVIEW

DETERMINANTS OF TAX SHELTERING

MILLS [1998] and HANLON ET AL. [2007] measure tax sheltering using IRS proposed audit deficiencies

→ Proposed deficiencies function of BTDs; size; CIC participation; ownership; foreign operations; and compensation GRAHAM & TUCKER [2006] and WILSON [2009] identify firms accused of tax sheltering by searching Tax Court dockets and news articles

→ <u>G&T</u>: Tax shelter firms are less levered → <u>Wilson</u>: Tax sheltering function of BTDs and leverage LISOWSKY [2010] measures tax sheltering using reportable transaction disclosures reported on US tax return

→ Tax sheltering function of tax haven subs; foreignsource income; BTDs; litigation losses; use of promoters; profitability; size; and leverage CHAN & MO [2000,2002], CHAN ET AL. [2006], CHAN ET AL. (2010), and CHAN ET AL. [2016] measure tax sheltering using audit deficiencies proposed by Chinese taxation authorities

→ Proposed deficiencies function of BTDs; tax holiday position; export focus; high tech operations; managerial autonomy; and audit quality

CURRENT STUDY

Research question: What are the determinants of tax sheltering for publicly-listed firms in China?

> Innovations/Strengths:

- Identify tax sheltering using *public* data \rightarrow can be used in future research
- Includes both income-tax sheltering and non-income tax sheltering → prior studies focus on income tax sheltering
- Examine determinants using bivariate probit model because observed instances of tax sheltering are function of: (i) evasion; and (ii) evasion detection
- Suggestion: Articulate (i) what we know from prior literature and (ii) how this setting furthers our understanding of tax sheltering early in the introduction
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CURRENT STUDY

• Findings:



DETERMINANTS MODELS

- "Motivation-Ability-Opportunity" framework from criminology literature is useful way of conceptualizing determinants of tax sheltering
 - Proxies for motivation, ability and opportunity currently seem ad hoc
- Determinants model for detection of tax sheltering also seems ad hoc
 - e.g., BTDs are not included although they are included in all prior studies
- Suggestions:
 - Consider using a prior model (e.g., WILSON [2009]) as a baseline and then clearly articulate why variables are added to or removed from the model
 - WILDE AND WILSON (2017) develop a framework for determinants of tax avoidance → using their framework to develop your proxies will ground your design in theory & prior literature

DETERMINANTS MODELS



BIVARIATE PROBIT MODEL

- > Overview of bivariate probit model
 - Similar in spirit to seemingly unrelated regression
 - Used when an observed outcome reflects the joint choices of two decisions
 - Example: Jointly modeling the probability of a person going to the doctor and the probability of a person going to the hospital
 - Sometimes an outcome is only *partially* observed
 - ★Example: Two member committee voting anonymously under unanimity rule → outsider only observes whether vote passes
 - When an outcome is only partially observed [POIRIER 1980]:
 - Maximum likelihood estimators are inefficient relative to maximum likelihood estimators with fully observed choices (must acknowledge)
 - Identification problems arise

BIVARIATE PROBIT MODEL

- In this setting, the observed tax sheltering is a function of: (i) tax sheltering; and (ii) detection of tax sheltering
 - Bivariate probit model is appropriate
 - Undetected tax sheltering is not observable, so identification issues with partial observability in the bivariate probit model must be addressed
 - Currently no discussion of how partial observability is addressed, making it difficult to evaluate results

Especially important because results differ from prior studies

- Suggestions:
 - Provide discussion of bivariate probit models in text
 - Articulate how you address partial observability → one suggestion is to identify at least one variable that affects sheltering but not detection

INCOME & NON-INCOME TAX SHELTERING

- Tax sheltering sample includes both income tax sheltering (40%) and nonincome tax sheltering (60%)
- ➤ Implications:
 - Most of the determinants are based on studies of income tax avoidance → consider whether non-income tax sheltering has distinct determinants (e.g., where a taxpayer is located could determine whether they are subject to land use taxes)
 - ETRs only capture income tax avoidance, which could explain low correlation between ETRs and tax sheltering and why SOE results are different from BRADSHAW, LIAO AND MA [2016]
- Suggestion: Run models separately for income tax sheltering and non-income tax sheltering to examine differences in the determinants

ADDITIONAL SUGGESTIONS

Consider providing some examples of the annual report disclosures

- Doing so will provide readers with a better understanding of the aggressiveness of tax avoidance
- These data uniquely allow you to do this explore whether income tax sheltering and non-income tax sheltering are complements or substitutes → this would be very interesting!

CONCLUDING THOUGHTS

- > Strengths:
 - Among the first studies to examine non-income tax shelters
 - Bivariate probit model is an innovative research design
- Main suggestions:
 - Ground the empirical models in theory and prior research
 - Articulate how partial observability is addressed
 - Consider how including both income and non-income taxes affects the design/inferences
- ➢ Good luck!

